

# Risk-Based IFR And Multi-Engine Training Standardization for High-Density Airspace A Safety Management Framework for Part 141 And Part 61 Flight Training

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*Abstract- Instrument flight rules (IFR), multi-engine operations, and high-density terminal airspace impose overlapping risk loads on pilots: reduced visual reference, frequent air traffic control amendments, rapid configuration changes, approach-briefing demands, runway-hotspot exposure, automation dependency, and, in multi-engine aircraft, the asymmetric-thrust control problem that becomes most unforgiving during low-altitude emergencies. This paper develops a data-informed safety management framework for standardizing IFR and multi-engine training across Part 141 and Part 61 environments. The study uses public aviation safety sources, including the NTSB Aviation Accident Database and public NTSB/Kaggle analytical outputs, FAA handbooks, FAA Airman Certification Standards, federal training regulations, runway-safety materials, and general aviation accident reporting. The method combines descriptive accident analytics, hazard mapping, a weighted Risk Priority Index, curriculum heat maps, scenario-based instruction, aeronautical decision-making gates, crew/single-pilot resource management, and stage-check governance. Results show that accident exposure concentrates around landing, takeoff, cruise, maneuvering, and approach phases; public NTSB/Kaggle data also show large weather-condition differences, with VMC records dominating accident counts but IMC carrying higher fatal-risk implications in prior safety literature. The proposed framework translates these findings into a practical training system: scenario design, risk scoring, lesson standardization, instructor quality assurance, stage-check rubrics, and feedback loops for continuous improvement. The paper concludes that IFR and multi-engine training should move beyond maneuver completion toward standardized risk recognition, briefing discipline, workload control, lost-communication resilience, approach-risk scoring, runway-incursion prevention, and Vmc/one-engine-inoperative decision competence.*

*Keywords: IFR Training, Multi-Engine Training, Part 141, Part 61, Aviation Safety Management, Scenario-Based Training, ADM, CRM, SRM, VMC, Approach Risk, Runway Incursions, Heat Maps, NTSB Accident Data.*

## I. INTRODUCTION

Flight training is one of the most consequential safety-control points in the aviation system because it determines how pilots learn to perceive risk, communicate under pressure, manage workload, comply with procedures, recover from abnormal events, and decide whether a flight, approach, landing, or continuation decision remains within acceptable margins.

IFR and multi-engine training deserve special attention because they combine technical proficiency with time-compressed judgment. A pilot may pass a maneuver to standard while still lacking a reliable mental model for changing weather, high-density communications, runway hotspots, automation surprise, missed approach workload, or asymmetric thrust after an engine failure.

The regulatory distinction between Part 141 and Part 61 training also matters. Part 141 schools operate under FAA-approved structured curricula, stage checks, chief instructor oversight, and records, while Part 61 training is more flexible and often tailored to the student, aircraft, instructor, and local airport environment. Flexibility is valuable, but flexibility without a common risk architecture may create uneven exposure to high-consequence scenarios. The central argument of this paper is that both training

regimes can benefit from a shared safety management framework that standardizes risk logic without eliminating instructional adaptability.

	IFR and multi-engine lesson design, scoring, stage checks, and continuous-improvement controls.
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The proposed framework uses public accident and safety data to identify high-priority training events, then converts those events into repeatable lesson modules.

Its purpose is not to claim that training alone can remove aviation risk. Instead, the paper argues that a disciplined risk-based curriculum can improve the reliability of pilot decisions in recurrent hazard clusters: IMC exposure, approach and landing workload, ATC complexity, runway incursion risk, lost communications, automation management, partial-panel recovery, missed approach execution, and multi-engine one-engine-inoperative control.

## II. LITERATURE AND REGULATORY FOUNDATION

The framework is grounded in five interlocking bodies of guidance: FAA risk management, FAA scenario-based training, ACS knowledge-risk-skill integration, Part 141/Part 61 training structures, and public accident/runway-safety data. The common thread is that aviation safety is not merely the mechanical execution of a maneuver; it is the integration of knowledge, risk recognition, procedural control, resource management, and skill performance under operational constraints.

Table 1. Research problem and design logic

Element	Research design position
Research problem	IFR and multi-engine trainees may receive uneven exposure to high-density airspace, IMC, lost communications, approach-risk, runway-hotspot, Vmc, and one-engine-inoperative decision scenarios.
Practical gap	Many syllabi describe maneuvers and minimum hours, but the connection between accident-data signals, ADM/CRM/SRM behavior, stage checks, and instructor debrief analytics may be weak or inconsistent.
Research objective	Design a risk-based training standardization framework that can be adopted in Part 141 structured programs and adapted for Part 61 instruction.
Analytical approach	Use public accident-data signals and FAA risk-management sources to construct descriptive statistics, heat maps, scenario priority scores, curriculum modules, and implementation KPIs.
Expected contribution	A training framework that converts public safety data into repeatable

### 2.1 FAA risk management, ADM, SRM and CRM

FAA risk-management materials emphasize structured hazard identification, risk assessment, and risk control. In practical flight training, this means moving beyond “what maneuver is next?” toward a disciplined process of identifying the operational threats that are present before and during each lesson. These include pilot readiness, aircraft condition, environment, external pressures, weather, airspace, traffic, runway geometry, terrain, automation, and communications workload.

Scenario-based training is particularly relevant because it allows the instructor to simulate real-world operational complexity rather than teaching isolated maneuvers without context. The FAA/Industry Training Standards approach connects scenario-based training, single-pilot resource management, and learner-centered grading.

For IFR and multi-engine instruction, that combination permits a student to practice not only the localizer, hold, or Vmc demonstration, but also the briefing, risk callout, diversion decision, missed approach commitment, and assertive communication required for safe outcomes.

CRM and SRM are also central. In crew aircraft, CRM focuses on communication, leadership, workload distribution, monitoring, and decision-making. In single-pilot aircraft, SRM becomes the

pilot's disciplined use of all available resources: automation, ATC, checklists, charts, weather products, instructors, passengers, time, fuel, and personal minimums. A standardized curriculum should evaluate these resource-management behaviors explicitly instead of treating them as implied soft skills.

## 2.2 Airman Certification Standards and risk integration

The FAA Airman Certification Standards (ACS) are important because they integrate aeronautical knowledge, risk management, and flight proficiency. This alignment makes the ACS a natural bridge between the legal certification standard and a school-level safety management system.

In this paper, the ACS concept is translated into a curriculum architecture: every high-risk training event should have knowledge elements, risk-management triggers, skill standards, scenario variations, grading criteria, and debrief evidence.

For IFR training, this means that preflight planning, ATC clearances, instrument procedures, approach selection, missed approaches, emergency operations, and postflight review should all carry explicit risk-management behaviors. For commercial and multi-engine training, the same approach applies to preflight preparation, takeoffs and landings, emergency operations, and multi-engine operations.

The training standard should therefore ask: did the learner recognize the risk, communicate it, manage workload, preserve aircraft control, comply with procedure, and update the plan when conditions changed?

## 2.3 Part 141 and Part 61 training environments

Part 141 and Part 61 are not enemies; they are different training architectures. Part 141 is structured around FAA-approved course outlines, defined curricula, stage checks, instructor oversight, and training records. Part 61 permits more individualized training sequences and may be better suited to pilots whose schedules, learning needs, aircraft access, or prior experience do not fit a formal school sequence. The safety issue is not which model is inherently better, but whether both models can consistently

expose learners to high-risk operational scenarios and evaluate decision-making with evidence.

A risk-based standardization framework can therefore be designed as a common core. In a Part 141 school, it can be built into the training course outline, lesson cards, stage checks, chief instructor audits, and safety meetings. In Part 61 instruction, it can be used as an instructor playbook: a reusable set of scenario cards, minimum debrief items, risk-score sheets, and progress metrics. The framework thereby preserves Part 61 flexibility while reducing the probability that crucial hazard combinations are never practiced.

## III. DATA SOURCES AND METHODOLOGY

The study uses public aviation data and safety guidance as a basis for descriptive analytics and training-framework design. The quantitative portion is not intended to replace an official accident investigation.

Rather, it translates publicly available accident variables and published aggregated outputs into a curriculum-risk model. The methodology combines descriptive statistics with a Safety Management System logic: identify hazards, assess risk, define controls, implement training mitigations, monitor outcomes, and continuously improve.

Source	Variables / content used	Role in the paper
NTSB Aviation Accident Database / avall.zip	Civil aviation accident data from 1982 to present, with earlier data also available. The public data include variables such as event date, weather condition, phase of flight, injury severity, aircraft category,	Baseline accident-data source and data dictionary for hazard signals.

	number of engines and related accident descriptors.	
Kaggle/NTSB mirrored AviationData.csv and public EDA outputs	Public analysis-ready mirror of the NTSB accident dataset used by aviation-data researchers. Published outputs report 85,000+ records, broad phase of flight counts, weather-condition counts, and engine-count subsets.	Descriptive statistics and reproducible variables used for charts and risk themes.
FAA Airman Certification Standards	Instrument, commercial, private, ATP and flight-instructor ACS documents integrate knowledge, risk management and skill.	Training-performance standard and risk-management structure.
eCFR 14 CFR Part 61 and Part 141	Part 61 defines certification and rating requirements; Part 141 defines FAA-approved pilot school structures and curricula.	Regulatory alignment for flexible and structured training pathways.
FAA Risk Management Handbook and Aviation Instructor's	FAA training materials on ADM, SRM, PAVE, 5P, scenario-based	Instructional design and debrief logic.

Handbook	training, learner-centered grading, and teaching practical risk management.	
FAA runway-safety and close-call materials	Public runway-incursion definitions, categories, pilot-deviation proportions and safety resources.	High-density airport and surface-movement scenario design.
AOPA Richard G. McSpadden/Nall reporting	General aviation accident and fatal accident trends, flight-hour rates and operational accident patterns.	External benchmark for GA safety context and fatal-risk interpretation.

The analytics proceed in four stages. First, the paper summarizes descriptive accident-data signals: broad phase of flight, weather condition, and number of engines. Second, the paper defines a weighted Risk Priority Index (RPI) for IFR and multi-engine training scenarios. Third, it generates scenario and curriculum heat maps to identify where training intensity should be highest. Fourth, it converts the analytics into a practical training standardization framework with stage checks, rubrics, instructor quality assurance, and outcome KPIs.

### 3.1 Risk Priority Index

The proposed RPI is intentionally simple so that flight schools and independent instructors can apply it without complex software. Each scenario is scored from 1 to 5 on six dimensions: weather complexity, phase exposure, consequence/recoverability, engine asymmetry, ATC density, and task saturation. The weighted index is:

RPI dimension	Scoring guidance	Training relevance
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Weather complexity	VMC to MVFR/IMC, night IMC, convective risk, ceilings, visibility, crosswind and icing risk.	Weather is the main trigger for IFR reliance and approach decision pressure.
Phase exposure	Taxi, takeoff, departure, cruise, holding, approach, landing and missed approach.	Accident data show strong exposure concentration in landing, takeoff, cruise, maneuvering and approach.
Consequence / recoverability	Altitude, time to diagnose, escape options, runway proximity, terrain and missed approach availability.	Low-altitude failures and unstable approaches reduce the time available to correct errors.
Engine asymmetry	Single-engine vs multi-engine, Vmc risk, one-engine-inoperative climb, rudder authority, configuration and drag.	Multi-engine training must prevent false confidence by emphasizing control-first decision discipline.
ATC density	Class B/C/D workload, frequency congestion, amended clearances, runway crossing instructions and traffic sequencing.	High-density airspace increases communication and task-management risk.
Task saturation	Checklist load, avionics programming, partial-panel, abnormal procedures,	Students often degrade from skill proficiency to startle-driven errors when concurrent tasks

	instructor interventions and passenger pressure.	pile up.
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#### IV. DESCRIPTIVE RESULTS FROM PUBLIC ACCIDENT DATA SIGNALS

The descriptive outputs show why a risk-based curriculum should not be designed around hours alone. The same number of logged hours can produce very different safety capability depending on whether the student has practiced the hazard combinations that accident data and safety guidance repeatedly identify: approach/landing exposure, takeoff exposure, IMC, communication workload, and abnormal one-engine-inoperative decision-making.

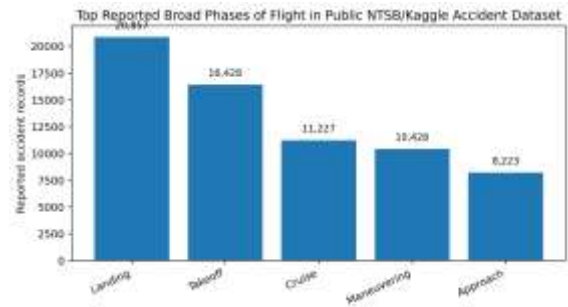


Figure 2. Top broad phases of flight reported in public NTSB/Kaggle accident-data outputs.

Source note: Aggregated counts from public NTSB/Kaggle EDA outputs reporting broad phase of flight counts.

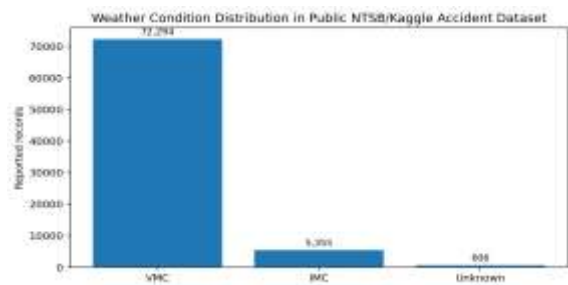


Figure 3. Weather condition distribution in the public NTSB/Kaggle accident-data file.

Source note: Public Kaggle/NTSB analysis output reported VMC = 72,294, IMC = 5,355 and Unknown = 606.

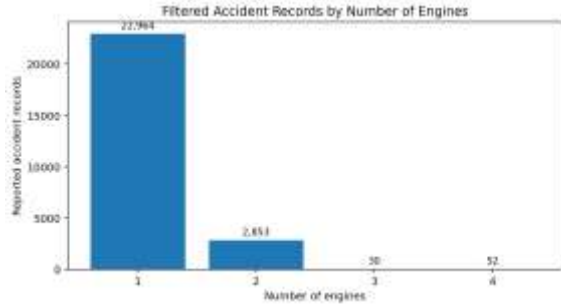


Figure 4. Accident records by number of engines after airplane/accident filtering.

Source note: Public analysis of the NTSB/Kaggle file reported filtered accident counts by engine count: one engine = 22,964; two engines = 2,853; three engines = 30; four engines = 52.

Three observations follow from the descriptive results. First, landing and takeoff are high-exposure phases, but approach and maneuvering remain critical because they combine time compression, configuration changes and reduced margins.

Second, VMC dominates accident counts because much general aviation flying occurs in VMC; however, IMC carries heightened severity implications in prior GA safety analysis because visual reference is reduced and recovery options may be narrower.

Third, single-engine records dominate the raw dataset because single-engine aircraft dominate many GA operations, while the multi-engine subset requires more targeted training attention because accident counts alone understate asymmetric-thrust consequence severity.

Finding	Data signal	Curriculum implication
Phase-of-flight concentration	Landing, takeoff, cruise, maneuvering and approach appear as the leading broad flight phases in public NTSB/Kaggle	IFR and multi-engine curricula should give disproportionate attention to approach briefing, stabilized approach criteria, missed approach

	EDA outputs.	commitment, takeoff emergencies and low-altitude control.
Weather asymmetry	VMC counts dominate public accident records, while IMC carries more severe risk implications in prior GA safety literature.	Training should not confuse frequency with severity. IMC events require explicit no-go, divert, hold, missed approach and personal-minimums triggers.
Engine-count imbalance	Single-engine accident records dominate the filtered dataset, but two-engine and multi-engine operations bring unique Vmc and one-engine-inoperative control risks.	Multi-engine training should include consequence-weighted scoring rather than raw count weighting only.
High-density airspace context	FAA air-traffic and runway-safety materials show a dense system with many daily flights, active towers, runway-incursion risks and pilot deviation exposure.	Students must repeatedly practice concise readbacks, runway-hotspot review, taxi briefing, short-runway mental models and go-around/missed approach communications.

## V. RISK ANALYTICS AND HEAT MAP RESULTS

The RPI heat maps convert descriptive safety signals into a training-design tool. The purpose is not to predict a precise probability of accident for an individual lesson. Instead, the heat maps identify which scenario combinations deserve mandatory exposure, instructor standardization, stage-check review, and recurrent practice.

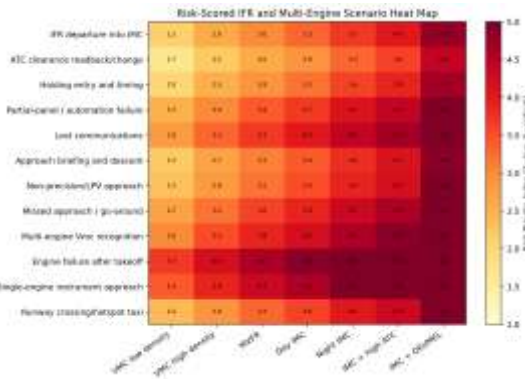


Figure 5. Risk-scored IFR and multi-engine scenario heat map.

Source note: Author-developed RPI model calibrated to public accident signals, FAA risk-management concepts and training hazard logic.

The heat map prioritizes scenarios that combine IMC, high ATC density and multi-engine one-engine-inoperative exposure. Engine failure after takeoff, Vmc recognition, single-engine instrument approach, lost communications, missed approach and partial-panel/automation failure are consistently high-scoring modules because errors in these scenarios can cascade quickly.

By contrast, benign VMC versions of the same training events still have value, but they should be treated as skill-building precursors rather than evidence of readiness for high-density IFR operations.

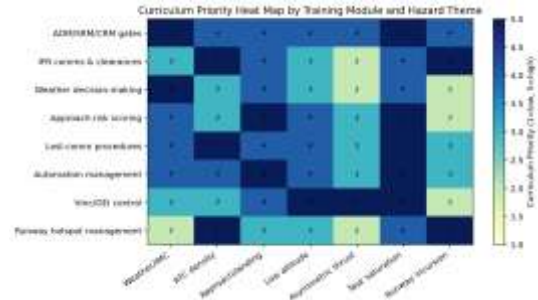


Figure 6. Curriculum priority heat map by training module and hazard theme.

Source note: Author-developed curriculum priority matrix based on the RPI model and FAA training guidance.

The curriculum priority heat map shows that ADM/SRM/CRM gates are not a separate “soft skill” module; they intersect with every hazard theme. IFR communications and runway-hotspot management are strongest under ATC density and runway incursion themes. Weather decision-making is dominant under IMC and approach-risk themes. Vmc/one-engine-inoperative control is strongest under asymmetric thrust, low-altitude and task-saturation themes. A standardized curriculum should therefore embed decision and communication behaviors inside maneuver lessons rather than treating them as ground-school theory alone.

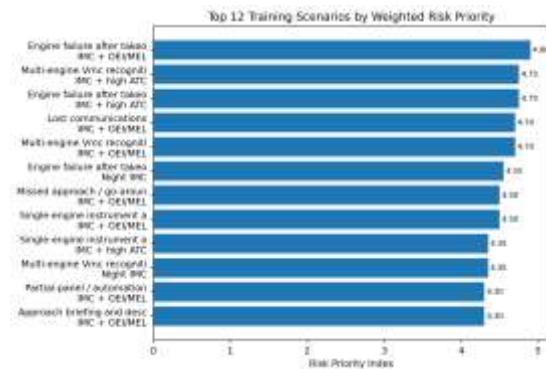


Figure 7. Highest-priority training scenarios under the weighted RPI model.

Source note: Author calculations from scenario catalog and RPI weights.

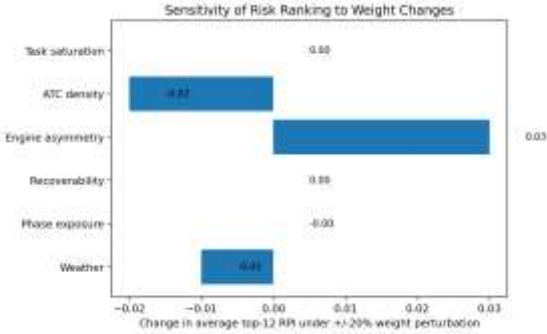


Figure 8. Sensitivity of risk ranking to +/-20 percent changes in RPI component weights.

Source note: Author sensitivity analysis. Weather, recoverability and engine asymmetry have the strongest impact on top-scenario ranking stability.

Table 4. Top 12 risk-priority scenarios for mandatory curriculum exposure

Training event	Environment	RPI	Training implication
Engine failure after takeoff	IMC + OEI/MEL	4.9	Require instructor demonstration, student verbalization of abort/missed criteria and post-event debrief.
Multi-engine Vmc recognition	IMC + high ATC	4.7	Require control-first response, memory items, configuration discipline and conservative outcome selection.
Engine failure after takeoff	IMC + high ATC	4.7	Require approach briefing, missed approach callout, checklist discipline and workload management.
Lost communication	IMC + OEI/MEL	4.7	Require recognition of

ns			loss of directional control risk and immediate reduction of asymmetry if needed.
Multi-engine Vmc recognition	IMC + OEI/MEL	4.7	Require conservative go/no-go and diversion decision gates before aircraft control margin is eroded.
Engine failure after takeoff	Night IMC	4.5	Require structured communication, phraseology discipline and no-guess clearance handling.
Missed approach / go-around	IMC + OEI/MEL	4.5	Require missed-approach commitment when unstable or task saturated.
Single-engine instrument approach	IMC + OEI/MEL	4.5	Require automation cross-check and raw-data backup plan.
Single-engine instrument approach	IMC + high ATC	4.3	Require lost-comm route/altitude logic and transponder/timing actions.
Multi-engine Vmc recognition	Night IMC	4.3	Require planned ATC resource use and priority declaration when safety margins degrade.
Partial-panel /	IMC +	4.3	Require

automation failure	OEI/MEL		stabilized approach gate and runway environment criteria.
Approach briefing and descent	IMC + OEI/MEL	4.3	Require taxi brief, hotspot review, hold-short readback and runway verification.

### VI. PROPOSED SAFETY MANAGEMENT FRAMEWORK

The framework has six components: data-informed hazard identification, scenario standardization, performance rubrics, stage-check governance, instructor quality assurance and safety-outcome feedback. The framework is designed to be rigorous enough for Part 141 programs and light enough for Part 61 instructors to adopt as a practical playbook.

Component	Design requirement	Operational application
1. Hazard library	Maintain a living list of IFR, multi-engine, ATC, runway, weather and automation hazards.	A school safety officer, chief instructor or independent instructor reviews public accident reports, local airport hot spots and student trend data quarterly.
2. Scenario cards	Convert hazards into lesson cards with prerequisites, setup, risk triggers, expected callouts, abort/missed criteria and debrief prompts.	Every IFR and multi-engine student must complete a defined set of high-risk scenario cards before recommendation for checkride.

3. RPI scoring	Score scenarios from 1 to 5 using weather, phase, recoverability, engine asymmetry, ATC density and task saturation.	Lessons with RPI $\geq 4.0$ require instructor sign-off, structured debrief and a repeat if decision-making is weak even if aircraft control is acceptable.
4. Stage-check rubrics	Assess both maneuver performance and safety behavior: briefing, callouts, workload management, checklist use, resource use and conservative decision-making.	Stage checks include at least one high-density comms scenario, one approach-risk scenario and one abnormal/emergency scenario.
5. Instructor QA	Standardize instructor delivery and grading through calibration meetings, sample debriefs, scenario observations and records.	Instructors compare grading across common scenarios to reduce subjectivity and prevent “checkride-only” teaching.
6. Continuous improvement	Track repeat deficiencies, unstable approach events, readback errors, missed checklist items,	Monthly trend reviews update scenarios and identify whether the curriculum is reducing high-risk repeat errors.

	weather-decision reversals and stage-check failures.	
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A critical feature of this framework is that the “risk control” is not only additional flight time. In some cases, risk is better controlled through better pre-briefing, chair-flying, simulator work, radio phraseology practice, weather-decision exercises, preloaded avionics workflows, runway diagram review, or a written approach-risk assessment. This matters because poor performance in high-density IFR is often cognitive before it is aerodynamic: the pilot is late, surprised, saturated, unsure, or reluctant to discontinue.

#### VII. IFR TRAINING STANDARDIZATION MODULES

IFR standardization should be organized around operational decision chains rather than isolated procedures. Each module below includes technical proficiency, risk-management triggers and instructor debrief evidence.

Module	Core content	Required evidence of competence
IFR preflight risk gate	Weather, alternates, fuel, NOTAMs, aircraft equipment, personal minimums and external pressures.	Student produces a written go/no-go/divert logic and identifies at least two conditions that would trigger delay, diversion or missed approach.
Clearance and ATC change management	CRAFT clearance copying, amendments, holds, reroutes and readback/hearback discipline.	Student reads back accurately, requests clarification when uncertain and avoids programming avionics while aircraft control is unstable.

Departure into IMC	Instrument scan, climb gradient, obstacle departure procedure, ATC communications and emergency turn-back logic.	Student verbalizes emergency plan before takeoff and maintains control/heading/altitude priorities during workload spikes.
Holding and task management	Entry selection, timing, wind correction, EFC interpretation, fuel status and communication.	Student maintains situational awareness and updates fuel/diversion plan rather than treating the hold as a mechanical pattern.
Approach-risk scoring	Weather minima, runway length, lighting, NOTAMs, missed approach complexity, approach type, descent profile and stabilized criteria.	Student briefs and uses a numerical approach-risk score before final approach fix.
Missed approach commitment	Decision altitude/minimum descent altitude, visual references, aircraft configuration, climb gradient and ATC communication.	Student initiates missed approach promptly when criteria are not met without instructor prompting.
Lost communications	Route, altitude, timing, transponder, expected	Student applies AVEF/MEA logic and explains conservative

	clearance, approach selection and risk communication.	alternatives.
Automation failure / partial panel	Mode awareness, raw data backup, pitot-static/attitude failure recognition and workload management.	Student identifies automation surprise early and transfers to a stable manual or backup plan.

VIII. MULTI-ENGINE TRAINING STANDARDIZATION MODULES

Multi-engine training must address a common training failure: the student may associate a second engine with safety margin without fully internalizing asymmetric-thrust risk. The curriculum should explicitly teach that multi-engine safety depends on immediate directional control, disciplined configuration, accurate diagnosis, and conservative performance decision-making.

Module	Core content	Required evidence of competence
Vmc recognition and prevention	Factors affecting Vmc, sideslip, bank, rudder authority, density altitude, CG, power and configuration.	Student explains why control margin can disappear and demonstrates prompt reduction of asymmetric thrust when directional control is threatened.
Engine failure after takeoff	Airspeed, directional control, pitch, drag cleanup, identify/verify/feathe	Student verbalizes "control first" and

	r, landing options and climb performance realism.	demonstrates decision discipline: continue only if aircraft performance and runway/terrain context support continuation.
One-engine-inoperative climb and performance	Accelerate-stop, accelerate-go, single-engine service ceiling, climb gradient, weight and density altitude.	Student calculates performance and uses conservative takeoff decision gates.
Single-engine instrument approach	Approach briefing, configuration timing, drag management, missed approach feasibility and workload control.	Student uses a stabilized configuration plan and pre-briefs missed approach limitations before commencing approach.
Engine failure during missed approach	Go-around power asymmetry, pitch trim, gear/flap timing and task saturation.	Student recognizes that missed approach under OEI conditions may be a high-risk event requiring conservative approach continuation criteria.
Multi-engine CRM/SRM	Division of duties in crew aircraft or self-management in single-pilot multi-engine operations.	Student uses callouts, checklists, avionics and ATC as

		resources instead of relying on memory under stress.
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### IX. IMPLEMENTATION FOR PART 141 AND PART 61 TRAINING

The framework should be implemented differently across Part 141 and Part 61 while preserving the same safety core. Part 141 programs can integrate the framework into approved course outlines, lesson numbers, stage checks and chief-instructor review. Part 61 instructors can implement the same framework through scenario cards, debrief records and proficiency milestones without needing a school-level approval process.

Implementation area	Part 141 application	Part 61 application
Training Course Outline / syllabus	Embed mandatory RPI $\geq 4$ scenarios into lessons and stage checks.	Maintain a scenario checklist and ensure each student completes the high-risk core before checkride recommendation.
Stage checks	Use standardized rubrics for risk callouts, approach briefing, runway-hotspot review, lost-comm logic and Vmc/OEI decisions.	Conduct at least one independent mock stage check using a high-risk scenario card.
Records	Track completion, repeat deficiencies, missed callouts, unstable	Use a spreadsheet or training app to maintain individual student risk profiles and trend reports.

	approach events, readback errors and risk-score outcomes.	
Instructor standardization	Hold calibration meetings and compare grading on common scenarios.	Use peer review or recorded debrief templates to reduce instructor subjectivity.
Safety meetings	Review local airport hotspots, runway incursions, weather decisions and accident-case lessons.	Use short monthly safety briefs with two case studies and one lesson-plan update.
Remediation	Require targeted remediation when decision-making fails even if maneuver tolerances are met.	Repeat scenario with increased structure: chair-flying, simulator, ground rehearsal, then flight.

### X. EVALUATION METRICS AND CONTINUOUS IMPROVEMENT

A safety management framework must be measurable. The following KPIs translate training quality into observable outcomes. The goal is not to punish students or instructors, but to identify whether the curriculum is producing safer decisions over time.

KPI	Definition	Target / use
Readback accuracy rate	Percentage of ATC clearances read back correctly on first attempt during simulated or live	$\geq 95\%$ before advanced IFR stage check.

	lessons.	
Approach-risk brief completion	Percentage of instrument approaches with documented risk score and missed approach gate.	100% for IFR stage checks and checkride prep.
Unstable approach continuation rate	Number of unstable approaches continued below the defined gate.	Zero tolerance in stage-check environment; immediate remediation.
Lost-comm logic proficiency	Ability to correctly apply route, altitude and timing logic under scenario pressure.	Pass/fail with debrief; repeat until standard.
Vmc/OEI control response	Time and correctness of control-first response to asymmetric thrust risk.	Immediate directional control, correct prioritization and safe power reduction if control threatened.
Runway hotspot compliance	Taxi brief, diagram use, hold-short readback and runway verification before crossing or takeoff.	100% in high-density airport scenarios.
Repeat deficiency rate	Percentage of students repeating the same risk-management error after remediation.	Declining trend over rolling quarter.
Instructor grading variance	Difference in instructor scores for the same standardized scenario.	Reduced variance after calibration meetings.

XI. DISCUSSION

The central finding of this study is that IFR and multi-engine training should be standardized around risk clusters rather than maneuver lists alone. Maneuver proficiency remains essential, but it is incomplete unless the learner can recognize when the maneuver should not be continued, when a missed approach is mandatory, when ATC must be queried, when a runway crossing is unsafe, when automation is confusing rather than helping, or when asymmetric thrust must be reduced to preserve control.

The paper's data signals support a consequence-weighted curriculum. Landing and takeoff appear frequently in accident data; approach and maneuvering represent recurring high-risk contexts; IMC is less frequent than VMC in raw counts but more severe in many safety analyses; and multi-engine operations require special weighting because raw accident counts do not fully express the consequence of low-altitude engine failure or Vmc loss of control. A safety curriculum should therefore combine frequency, severity, recoverability and instructional controllability.

The framework also aligns with wider risk-management literature. Data-driven management systems, internal controls and risk-aware cultures are not unique to aviation. They are common to high-reliability settings where human judgment, structured procedures and performance feedback must coexist. Prior work on risk management, internal controls, digital transformation and data-driven incident reduction supports the broader principle that organizations improve resilience when they convert events and weak signals into measurable controls, training, monitoring and feedback loops (Mupa et al., 2024; Pedzi et al., 2025).

A likely objection is that Part 61 training is too individualized for standardization. This objection is only partly persuasive. Part 61 need not become Part 141; however, every independent instructor can still use common risk cards, minimum scenario sets, approach-risk briefs, lost-communication exercises, Vmc/OEI decision gates and debrief rubrics. The standardization proposed here is not bureaucratic; it is safety-critical memory support for predictable hazard combinations.

## XII. LIMITATIONS

This paper has several limitations. First, public accident databases are subject to missing data, inconsistent historical coding and reporting differences across time. Second, accident counts reflect exposure patterns as well as risk; a phase or weather condition may appear frequently because pilots operate there more often, not because it is inherently more hazardous per hour. Third, the RPI model is a decision-support tool, not a validated probability-of-accident model.

Fourth, training outcomes require longitudinal school-level data to test whether the proposed framework reduces repeat deficiencies, stage-check failures, unstable approach continuations or safety events. Fifth, the framework should be adapted to local airport geometry, aircraft type, avionics suite, weather region, instructor experience and student profile.

These limitations do not weaken the practical value of the framework. They show how the framework should be used: as a structured, data-informed safety management tool that requires local calibration and continuous improvement.

## XIII. CONCLUSION

This study proposes a risk-based IFR and multi-engine training standardization framework for high-density airspace. It uses public accident-data signals, FAA training standards, Part 141/Part 61 regulatory context, runway-safety guidance and risk-management principles to develop a practical curriculum architecture. The framework's main contribution is that it converts accident-data themes into teachable, scoreable and auditable training behaviors.

The final recommendation is direct: IFR and multi-engine training should require mandatory exposure to high-risk scenario combinations before checkride recommendation. These scenarios should include IMC departures, high-density ATC amendments, lost communications, partial-panel or automation failure, approach-risk scoring, missed approach decision-making, runway-hotspot taxi, V<sub>mc</sub> recognition,

engine failure after takeoff and single-engine instrument approach. Each scenario should require briefing, risk callouts, procedural accuracy, aircraft control, resource management and debrief evidence.

Part 141 programs can embed this framework into approved syllabi and stage checks. Part 61 instructors can use it as a flexible safety playbook. In both settings, the goal is the same: produce pilots who are not merely able to pass maneuvers, but able to manage risk in the conditions where aviation safety margins are most likely to narrow.

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